

Session #28

Understanding Cohort Default Rates and How to Develop and Implement Effective Default Prevention Plans

Marcus DeCosta and Larry B. Eadie

U.S. Department of Education

2019 FSA Training Conference for Financial Aid Professionals

What's Included

In This Session:

- Understanding the CDR Process
- Challenges & Adjustments
- Appeal Process
- Risk and Strategies
- Creating An Effective Default Management Plan
- Targeted School Engagement

Cohort Default Period



The phrase “cohort default period” refers to the **three-year period** that begins on Oct. 1 of the fiscal year when the borrower enters repayment and ends on Sept. 30 **of the second fiscal year following the fiscal year in which the borrower entered repayment**. This is the period during which a borrower’s default affects the school’s cohort default rate.

Institutional CDR Calculations By CDR Year

Cohort Fiscal Year	Year Published	<u>Borrowers in the Numerator</u> Borrowers in the Denominator	<u>3-Yr Time Period (Numerator)</u> <u>1-Yr Time Period (Denominator)</u>
2014	2017	Borrowers who entered repayment in 2014 <u>and defaulted in 2014, 2015 or 2016</u> Borrowers who entered repayment in 2014	<u>10/01/2013 to 9/30/2016</u> 10/01/2013 to 9/30/2014
2015	2018	Borrowers who entered repayment in 2015 <u>and defaulted in 2015, 2016 or 2017</u> Borrowers who entered repayment in 2015	<u>10/01/2014 to 9/30/2017</u> 10/01/2014 to 9/30/2015
2016	2019	Borrowers who entered repayment in 2016 <u>and defaulted in 2016, 2017 or 2018</u> Borrowers who entered repayment in 2016	<u>10/01/2015 to 9/30/2018</u> 10/01/2015 to 9/30/2016
2017	2020	Borrowers who entered repayment in 2017 <u>and defaulted in 2017, 2018 or 2019</u> Borrowers who entered repayment in 2017	<u>10/01/2016 to 9/30/2019</u> 10/01/2016 to 9/30/2017
2018	2021	Borrowers who entered repayment in 2018 <u>and defaulted in 2018, 2019 or 2020</u> Borrowers who entered repayment in 2018	<u>10/01/2017 to 9/30/2020</u> 10/01/2017 to 9/30/2018

What is a 3-Year Cohort Default Rate?

For schools having 30 or more borrowers entering repayment in a fiscal year, the school's cohort default rate (the “**non-average rate**”) is the percentage of a school's borrowers who enter repayment on certain Federal Family Education Loans (FFELs) and/or William D. Ford Federal Direct Loans (DL) during that fiscal year and default (or meet the other specified condition) within the cohort default period.

For schools with 29 or fewer borrowers entering repayment during a fiscal year, the cohort default rate is an “average rate” based on borrowers entering repayment over a three-year period.

Please note: Unofficial rates do not meet the statutory definition for cohort default rates and cannot be used to determine sanctions and benefits.

Non-Average Rate Formula



Average Rate Formula

Number of borrowers in the denominator who defaulted or met the other specified condition during the cohort default period applicable to their loans



Number of borrowers who entered repayment in the cohort fiscal year and the two preceding fiscal years



Cohort Default Rate

3-Year Cohort Default Rate **SANCTIONS**

*A school's **three** most recent official cohort default rates are **30.0** percent or greater for the three-year calculation

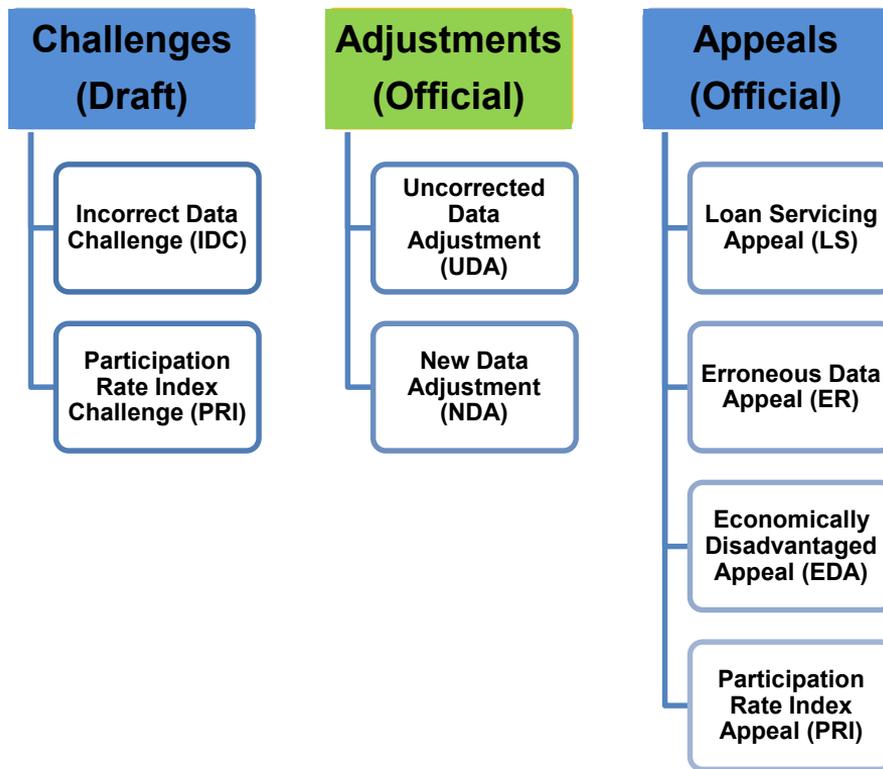
- A school will lose **Direct Loan & Federal Pell Grant** eligibility

*A school's **current** official cohort default rate is greater than **40.0** percent, for the three-year CDR calculation

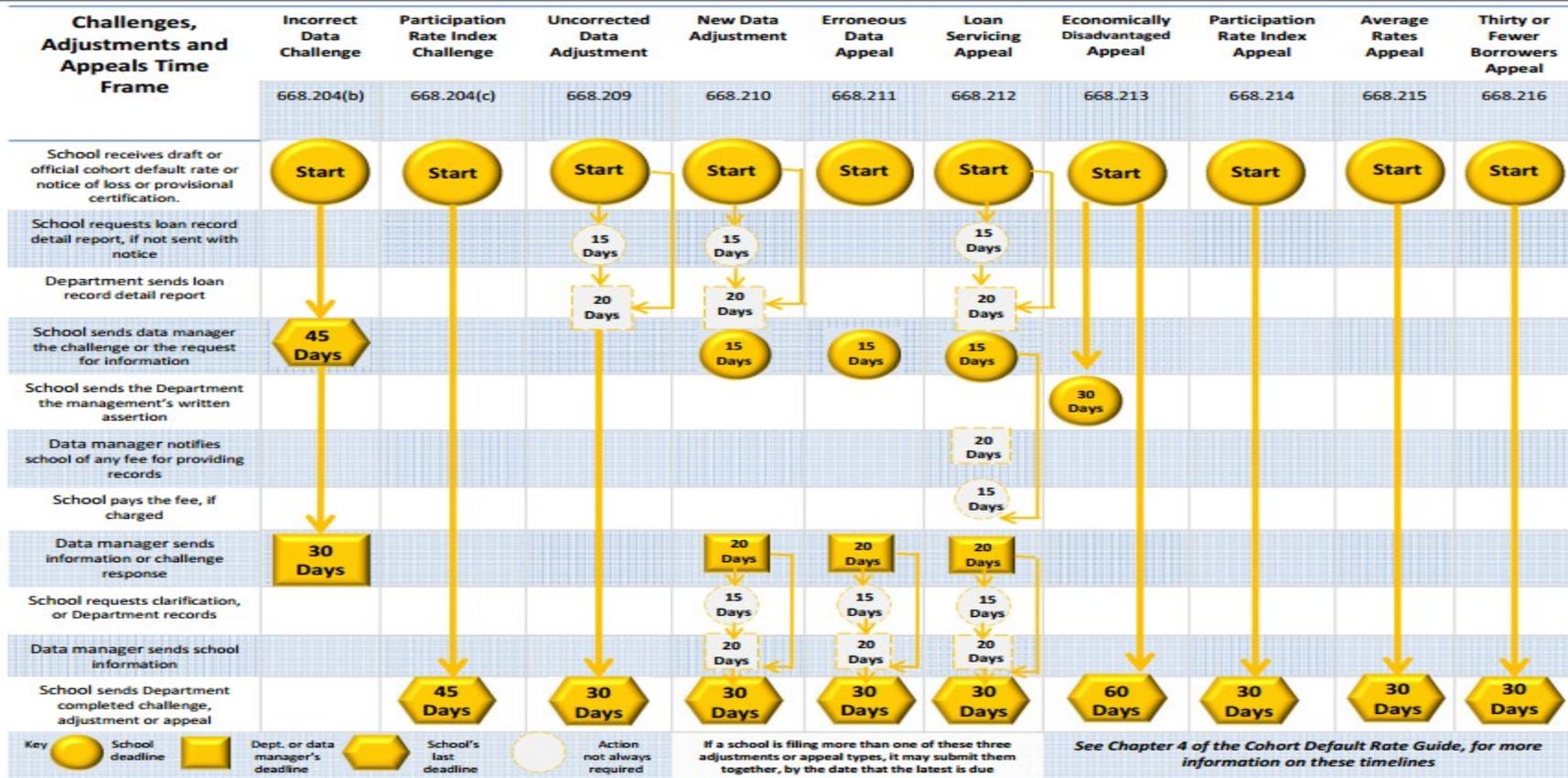
- A school will lose **Direct Loan** program eligibility

**Except in the event of a successful adjustment or appeal, a school will lose eligibility as indicated above for the remainder of the fiscal year in which the school is notified of its sanction and for the following two fiscal years*

Challenges, Adjustments, and Appeals



Institutional CDR Calculations By CDR Year



Challenge/Appeal Types

- **Incorrect Data Challenge (IDC):** A school has “DATA” to show that borrowers on the LRDR are incorrectly reported.

When should a school file an IDC? During the Draft Period.

Why File? The correction of incorrect data will impact the official rate. Possible incorrect data may be:

- Borrower did not enter repayment during cohort year
- Borrower did not default for CDR purposes during the monitoring period
- Other borrowers entered repayment during cohort period

- **Participation Rate Index (PRI):** Alleges that a school should not be subject to loss of eligibility or potential placement on provisional certification based solely on its CDR because the school has a PRI that meets a specific criteria.

When should a school file a PRI? During Draft and/or Official Periods.

Why File? The draft CDR suggests that the school will be subject to loss of eligibility or potential provisional certification after the release of the official CDR. The official CDR release confirms that the school is subject to sanction or provisional certification.

Challenge/Appeal Types

- **Uncorrected Data Appeal (UDA):** Reflects changes that were correctly agreed to by a data manager (DM), as a result of an IDC submitted after the release of the draft CDR, but not reflected in the official release.
When should a school file a UDA? During the Official Period.
Why File? The school's LRDR report indicates that one or more borrower's agreed upon changes from the IDC are not reflected in the official CDR. An adjustment may possibly decrease the current CDR.
- **New Data Appeal (NDA):** A new data adjustment allows a school to challenge the accuracy of "new data" included in the school's most recent official cohort default rate.
When should a school file an NDA? During the Official Period
Why File? A school's review of the LRDR for the draft and official rates show data newly included, excluded, or otherwise changed during the period between the calculation of the draft and official CDR. If errors are confirmed by the DM, a school's rate will be adjusted.

Challenge/Appeal Types

- **Erroneous Data Appeal (ER):** Alleges that a school's LRDR for the official rate includes disputed data from the IDC, or incorrect new data. Because of the new and/or disputed data, a school's official CDR is inaccurate.
When should a school file an ER? During the Official Period.
Why File? A school's official CDR includes new and/or disputed data, is subject to sanctions or provisional certification based solely on the official CDR, or the successful ER either by itself or in combination with a UDA or LSA will result in a recalculated CDR below the sanction threshold.
- **Loan Servicing Appeal (LSA):** Alleges a school's official cohort default rate includes defaulted Federal Family Education Loans (FFELs) or William D. Ford Federal Direct Loans (DL) that are considered improperly serviced for CDR purposes.
When should a school file an IDC? During the Official Period.
Why File? A school believes that the CDR calculation includes one or more defaulted FFEL or DL improperly serviced for CDR purposes.

Challenge/Appeal Types

- **Economic Disadvantaged Appeal (EDA)**: Alleges that a school should not be subject to loss of eligibility (or potential placement on provisional certification if based on two successive three-year rates of 30.0% or more), because it has a high number of low-income students and meets the placement or completion thresholds.

When should a school file an EDA? During the Official Period.

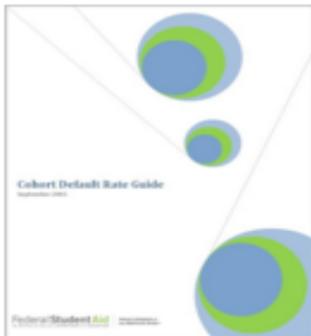
Why File? If an EDA is successful, it exempts the school from loss of eligibility or placement on provisional certification until the next official cohort default rates are released.

Understanding and Managing CDR

Contact Information and Additional Resources

Additional Resources: CDR Guide:

Cohort Default Rate Guide



The Cohort Default Rate Guide (Guide) is a comprehensive publication that the U.S. Department of Education designed to present information on cohort default rates. This Guide will help schools participating in the William D. Ford Federal Direct Loan (Direct Loan) Program and also assist schools in managing their Federal Family Education Loan (FFEL) loans. As of September 2015 this Guide has been updated and is the permanent version.

The information found in this Guide does not supersede or alter any regulatory or statutory requirements that are in effect. If the information in this Guide conflicts with the regulations or statute, the regulations and/or statute take precedence. The legislation authorizing the FFEL and Direct Loan programs can be found in Title IV of the Higher Education Act (HEA) of 1965, as amended. The regulations for cohort default rates are primarily in Subpart N of Section 668 of the Code of Federal

Regulations (CFR).

Cohort Default Rate Guide

- [Cohort Default Rate Guide Master File](#)
- [Table of Contents](#)
- [Part 1: Introduction](#)
- [Part 2: General Information](#)
- [Part 3: Strategy](#)
- [Part 4: Challenges, Adjustments and Appeals](#)
- [Glossary](#)
- [Appendices](#)

The LRDR Import Tool

The screenshot shows the Federal Student Aid website interface. At the top left is the logo with the text "START HERE GO FURTHER FEDERAL STUDENT AID". To the right of the logo is the text "Default Management". Below the logo is a navigation bar with links: "Home", "3-Year Searchable Database", "Contact Information", and "FAQs". On the left side, there is a "Default Management Search:" box with a "GO" button and a link to "Advanced Search". Below that is a "CDR Guide" section with a list of links: "Default Rate Guide Master File", "Contents", "Part 1 Introduction", "Part 2 General Information", "Part 3 Strategy", "Part 4 Challenges, Adjustments, and Appeals", "Glossary", "Appendices", "eCDR Notification", "3-Year Downloadable CDR Files", "Press Releases", "Archived Press Packages", and "eAppeals". The main content area is titled "Cohort Default Rate Guide - Templates/Spreadsheets for Schools and Data Managers". Below the title is a paragraph: "Templates/Spreadsheets for Schools and Data Managers are offered in Microsoft Excel format (XLS) and Portable Document Format (PDF). The PDF files require version 4.0 or greater of the free Adobe Acrobat Reader software." There are two columns of links. The left column is titled "For Data Managers" and includes a link for "Monthly Status Report (XLS)". The right column is titled "For Schools" and includes a link for "Loan Record Detail Report (LRDR) Import Tool (XLS)". A blue arrow points from the text box on the right to this link. Below the "For Schools" links, there is a paragraph: "Instructions on the use of the above spreadsheet can be found in the Guide under Chapter 2.3 'Reviewing the Loan Record Detail Report.'"

The LRDR Import tool may be found on the Default Management website under the CDR Guide/Templates section. Also, schools can download their own LRDRs directly from the NSLDS website.

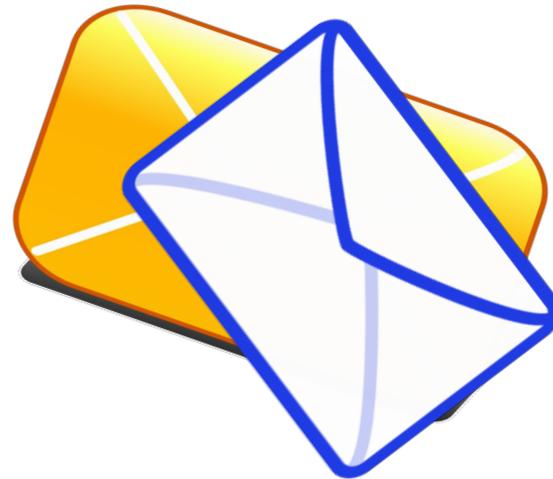
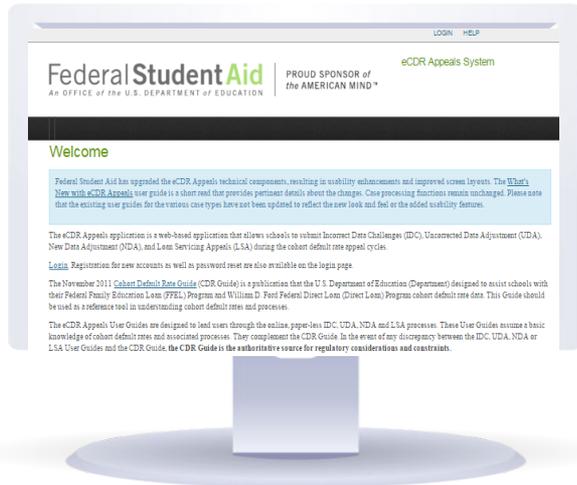
Additional Resources: eCDR User Guides

The eCDR Appeals User Guides are designed to lead users through the online, paperless IDC, UDA, NDA, and LSA processes. These User Guides assume a basic knowledge of cohort default rates and associated processes. They complement the CDR Guide. In the event of any discrepancy between the IDC, UDA, NDA or LSA User Guides and the CDR Guide, **the CDR Guide is the authoritative source for regulatory considerations and constraints.**

- [What's New with eCDR Appeals User Guide](#)
- [eCDR Appeals IDC User Guide](#)
- [eCDR Appeals UDA User Guide](#)
- [eCDR Appeals NDA User Guide](#)
- [eCDR Appeals LSA User Guide](#)

Submitting Appeals/Adjustments

- Use eCDR Appeals at (ecdrappeals.ed.gov) to submit IDC, UDA, LSA, and NDA
- At this time, all other CDR appeals will continue to be submitted via hard copy



Contact Information

Phone: 202-377-4259

Email: FSA.Schools.Default.Management@ed.gov

Website: ifap.ed.gov/DefaultManagement/DefaultManagement.html

E-Appeals: <https://ecdrappeals.ed.gov/ecdra/index.html>

Creating your Default Management Plan

- Risk and Strategies
- Creating An Effective Default Management Plan
- Targeted School Engagement

Institutional CDR Calculations By CDR Year

Cohort Fiscal Year	Year Published	<u>Borrowers in the Numerator</u> Borrowers in the Denominator	<u>3-Yr Time Period (Numerator)</u> <u>1-Yr Time Period (Denominator)</u>
2014	2017	Borrowers who entered repayment in 2014 <u>and defaulted in 2014, 2015 or 2016</u> Borrowers who entered repayment in 2014	<u>10/01/2013 to 9/30/2016</u> 10/01/2013 to 9/30/2014
2015	2018	Borrowers who entered repayment in 2015 <u>and defaulted in 2015, 2016 or 2017</u> Borrowers who entered repayment in 2015	<u>10/01/2014 to 9/30/2017</u> 10/01/2014 to 9/30/2015
2016	2019	Borrowers who entered repayment in 2016 <u>and defaulted in 2016, 2017 or 2018</u> Borrowers who entered repayment in 2016	<u>10/01/2015 to 9/30/2018</u> 10/01/2015 to 9/30/2016
2017	2020	Borrowers who entered repayment in 2017 <u>and defaulted in 2017, 2018 or 2019</u> Borrowers who entered repayment in 2017	<u>10/01/2016 to 9/30/2019</u> 10/01/2016 to 9/30/2017
2018	2021	Borrowers who entered repayment in 2018 <u>and defaulted in 2018, 2019 or 2020</u> Borrowers who entered repayment in 2018	<u>10/01/2017 to 9/30/2020</u> 10/01/2017 to 9/30/2018

CDRs and the Risk

- CDR default data is calculations based on 3-year rates, so the economic impact on borrower repayment will be seen in future CDR calculations
- Many borrowers are having difficulty repaying
- More schools may face compliance difficulties due to CDRs in coming years

Involuntary

34 CFR 668.14(b)(15)(i)(A)

(A) Schools participating in the Direct Loan programs for the first time

(B) Schools participating in the Direct Loan programs that have undergone a change of ownership that resulted in a change in control

(ii) Required to have a DP plan

- Create your own
- Adopt ED's sample plan

Involuntary

34 CFR 668.217

- Regulation requires that schools which have a cohort default rate equal to or greater than 30% must develop a default prevention plan
- Specific elements are required
(Details later)

Voluntary

Schools may wish to create a voluntary default prevention plan to promote loan repayment and reduce default risk within the school's loan portfolio.

While there are no specific requirements for the developing a voluntary plan, FSA strongly recommends that schools follow the steps outlined in 34 CFR 668.217, as well as some or all the non-regulatory 'best practice' measures described later in this session and in ED's sample plan.

3-Year CDR Corrective Actions

First year at 30% or more

- Default prevention plan and task force
- Submit plan to FSA for review

Second consecutive year at 30% or more

- Review/revise default prevention plan
- Submit revised plan to FSA

Third consecutive year at 30% or more

- Loss of eligibility: Pell Grants, DL
- School has appeal rights

The Five Things You Must Do:

1. Establish a default prevention team
2. Conduct an analysis to determine the sources of default risk
3. Create measurable interventions/steps
4. Create a default prevention plan
5. Send the plan to FSA for review

Default Prevention & Management Plan

- Which schools should adopt default prevention activities?

ALL SCHOOLS

Default Prevention & Management Plan

- **Conduct a risk analysis first:**
 - Creates understanding of who is defaulting and why
 - Allows for an increase in effectiveness of default prevention efforts
 - Reduces waste of time/resources
 - Provides the right target populations to engage

Default Prevention & Management Plan

Who are your school's defaulters?

- One of the most important things school's can do within a default management program is study the characteristics/similarities of your school's defaulters.

Default Prevention & Management Plan

Examples of “Who” (a)

- Never contacted
- Developmental studies
- Late admits
- Early withdrawal
- License exam
- No exit counseling
- Unsatisfactory SAP

Default Prevention & Management Plan

Examples of “Who” (b)

- Academic preparedness
- Academic probation
- No job in profession
- Certain majors
- Attendance issues
- Student employment
- Late majors

Default Prevention & Management Plan

- Create a picture of borrowers at-risk
 - Identifying “Who” is not enough
 - Explaining “Why” will require input of academic, student affairs, and other professionals
 - Knowing why is necessary to create targeted, useful and measurable interventions

Default Prevention & Management Plan

Benefits of adopting a plan:

- Reduces borrower defaults
- Promotes school success
- Avoid any negative reflection on school quality
- Avoid the school being provisional certified
- Avoid the loss of Title IV eligibility; and
- Increase access to private loan funds

Default Prevention & Management Plan

Default Prevention team:

- Senior school officials
- Representatives from various offices
 - Student Affairs
 - Academics
 - Enrollment Management/Admission
 - Other
 - Student representatives

Default Prevention & Management Plan

Define the Rules (a)

- Have regularly scheduled meetings
- Distribute agenda/minutes, discuss agreed upon assignments
- Provide training about default and prevention

Define the Rules (b)

- Assign specific responsibilities in conjunction with your plan
- Evaluate progress and adjust the plan
- Celebrate and promote your successes

Default Prevention & Management Plan

- Leverage Points
 - Admissions
 - Entrance and exit counseling
 - Probation/SAP
 - Registration

School-Based Default Prevention

- Form a Default Prevention Team
- Develop or adopt a default prevention plan
- Utilize traditional financial aid office-based default prevention strategies
- Utilize student success-based default prevention strategies
- Best option is for schools to use a combination of these two approaches

Questions and Answers